FINANCIAL STATEMENTS

CENTER FOR DEMOCRACY AND TECHNOLOGY

FOR THE YEAR ENDED DECEMBER 31, 2008
WITH SUMMARIZED FINANCIAL
INFORMATION FOR 2007

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INDEPENDENT AUDITORS' REPORT

To the Board of Directors
Center for Democracy and Technology
Washington, D.C.

We have audited the accompanying statement of financial position of the Center for Democracy and Technology (CDT) as of December 31, 2008, and the related statements of activities and change in net assets, functional expenses and cash flows for the year then ended. These financial statements are the responsibility of CDT's management. Our responsibility is to express an opinion on these financial statements based on our audit. The prior year summarized comparative information has been derived from CDT's 2007 financial statements and, in our report dated April 3, 2009, we expressed an unqualified opinion on those statements.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of CDT as of December 31, 2008, and its change in net assets and its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Gelman Kozenberg & Freedman

March 3, 2010

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STATEMENT OF FINANCIAL POSITION AS OF DECEMBER 31, 2008 WITH SUMMARIZED FINANCIAL INFORMATION FOR 2007

ASSETS

	2008	2007
CURRENT ASSETS		
Cash and cash equivalents Investments (Notes 7 and 9) Grants receivable, current (Note 10) Accounts receivable Loans receivable (Note 5) Due from related parties (Note 5) Prepaid expenses	\$ 443,313 1,367,886 2,501,054 18,980 - 4,343 40,258	\$ 1,229,492 - 650,481 72,597 1,986 - 25,704
Total current assets	4,375,834	1,980,260
PROPERTY AND EQUIPMENT		
Furniture, fixtures and equipment Leasehold improvements	171,854 145,223	129,141 <u>126,936</u>
Less: Accumulated depreciation and amortization	317,077 <u>(164,995</u>)	256,077 (142,362)
Net property and equipment	152,082	113,715
OTHER ASSETS		
Security deposit Grants receivable - long-term portion (Note 10)	21,504 <u>1,200,498</u>	15,248
Total other assets	1,222,002	15,248
TOTAL ASSETS	\$ <u>5,749,918</u>	\$ <u>2,109,223</u>

LIABILITIES AND NET ASSETS

		2008		2007
CURRENT LIABILITIES				
Accounts payable and accrued liabilities Deferred income Contingency liability (Note 8)	\$	155,273 33,500 	\$ _	22,729 - 10,000
Total current liabilities	_	188,773	_	32,729
NET ASSETS				
Unrestricted: Undesignated Board-designated (Note 6) Temporarily restricted (Note 4) Total net assets	_	(138,076) 1,000,000 4,699,221 5,561,145	_	13,249 1,000,000 1,063,245 2,076,494
TOTAL LIABILITIES AND NET ASSETS	\$_	5,749,918	\$_	2,109,223

STATEMENT OF ACTIVITIES AND CHANGE IN NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2008 WITH SUMMARIZED FINANCIAL INFORMATION FOR 2007

		2007		
		Temporarily		
REVENUE	Unrestricted	Restricted	Total	Total
NEVEROL				
Grants and contributions	\$ 973,764	\$ 5,272,233	\$ 6,245,997	\$ 2,922,928
Contracts	58,698	-	58,698	50,302
Investment income (Note 7)	42,243	203	42,446	42,513
Other revenue	7,875	-	7,875	9,274
Net assets released from donor restrictions (Note 4)	1 636 460	(1 636 460)		
restrictions (Note 4)	1,636,460	(1,636,460)		
Total revenue	2,719,040	3,635,976	6,355,016	3,025,017
EXPENSES				
Program Services:				
Privacy	405,844	_	405,844	301,233
4th Amendment	523,441	_	523,441	462,314
Healthy Privacy Policy	447,667	-	447,667	1,242
DNS Net-Neutrality	68,978	-	68,978	10,527
1st Amendment	153,700	-	153,700	174,136
Global Internet Policy Initiative	151,639	-	151,639	150,135
Global Network Initiative	1,869	-	1,869	-
Internet Education Foundation	65,189	-	65,189	64,273
Copyright	252,201	-	252,201	241,578
E-Democracy	109,216	-	109,216	63,313
Markle Capacity Standards	113,141	-	113,141	23,700
E-Governance World Bank	-	-	-	23,700 24,517
L-Governance World Bank				24,317
Total program				
services	2,292,885		2,292,885	<u>1,516,968</u>
Supporting Services:				
Management and General	274,699	_	274,699	265,723
Fundraising	302,781	_	302,781	432,025
Ğ				
Total supporting				
services	<u>577,480</u>		<u>577,480</u>	<u>697,748</u>
Total expenses	2,870,365		2,870,365	2,214,716
Change in net assets	(151,325)	3,635,976	3,484,651	810,301
Net assets at beginning of year	1,013,249	1,063,245	2,076,494	1,266,193
NET ASSETS AT END OF YEAR	\$ <u>861,924</u>	\$ <u>4,699,221</u>	\$ <u>5,561,145</u>	\$ <u>2,076,494</u>

STATEMENT OF FUNCTIONAL EXPENSES FOR THE YEAR ENDED DECEMBER 31, 2008 WITH SUMMARIZED FINANCIAL INFORMATION FOR 2007

2008

												2008
•										Progi	ram	Services
	Privacy	An	4th nendment	Health Privacy Policy	DNS Net- Neutrality	An	1st nendment	lr I	Global nternet Policy itiative	Global Network Initiative	Ec	nternet lucation undation
Salaries	\$ 241,559	\$	374,830	\$ 224,798	\$ 41,044	\$	101,076	\$	99,262	\$ -	\$	17,398
Payroll taxes	16,333	Ψ.	22,720	14,880	2,733	Ψ.	6,498	*	6,058	-	Ψ	1,209
Pension expense	10,000		22,720	1 1,000	2,.00		0, 100		0,000			.,200
(Note 3)	11,557		16,542	4,002	2,086		5,158		5,427	_		983
Employee benefits	18,561		24,237	8,638	2,203		5,791		3,108	_		1,449
Workers compensation	10,001		21,201	0,000	2,200		0,701		0,100			1,110
insurance	571		885	531	97		239		234	_		41
Consultants	5,375		3,752	132,664	393		1,412		14,795	_		174
Travel and meetings	61,445		12,200	20,078	6,755		13,770		5,182	1,809		10,713
Board expenses - travel	0.,		,	_0,0.0	0,. 00		.0,		0,.02	.,000		. 0, 0
and meeting	_		_	_	_		_		_	_		_
Temporaries	_		_	_	_		_		_	_		_
Accounting and audit	_		_	94	_		_		_	_		_
Books, dues												
and subscriptions	5,070		7,200	4,418	7,049		2,377		1,645	60		304
Computer equipment	845		1,250	823	133		335		331	-		58
Contribution	-		-	-	-		_		_	_		_
Insurance	_		-	_	_		-		_	-		_
Depreciation and Amortiz	_		-	_	_		-		_	-		_
Network usage	3,517		4,987	6,182	560		1,359		1,346	-		243
Legal	-		-	-	-		-		-	-		_
Office equipment	1,548		2,381	1,300	263		644		619	-		115
Postage and delivery	1,097		1,117	543	108		274		257	-		71
Printing/copying	2,725		16	-	7		1,101		_	-		21
Rent and storage	,						•					
(Note 2)	28,453		43,543	24,040	4,844		11,845		11,505	-		32,114
Office supplies	1,484		1,076	1,045	116		288		264	-		51
Telephone/fax	5,704		6,705	3,631	587		1,533		1,606	-		245
Loss on disposal of	, -		,	, -			•		, -			_
equipment	-				-				-	_		-
TOTAL	\$ 405,844	\$	523,441	\$ 447,667	\$ 68,978	\$	153,700	\$	151,639	\$ 1,869	\$	65,189

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								2007
				Sup	porting Service	ces		
Copyright	E-Democracy	Markle Capacity	Total Program Services	Management and General	Fundraising	Total Supporting Services	Total Expenses	Total Expenses
\$ 186,408 11,769	\$ 57,998 3,547	\$ 22,938 1,988	\$ 1,367,311 87,735	\$ 98,046 6,335	\$ 99,276 6,341	\$ 197,322 12,676	\$ 1,564,633 100,411	\$ 1,145,593 76,757
11,709	3,347	1,900	67,733	0,333	0,341	12,070	100,411	70,757
9,595	2,823	-	58,173	5,214	5,436	10,650	68,823	59,258
7,064	3,424	2,295	76,770	12,152	6,801	18,953	95,723	88,669
440	137	54	3,229	232	235	467	3,696	5,342
1,804	30,332	75,466	266,167	1,523	139,084	140,607	406,774	139,298
2,118	671	7,120	141,861	16,224	26,060	42,284	184,145	312,437
-	-	-	-	1,400	-	1,400	1,400	5,375
-	-	-	-	1,740	-	1,740	1,740	60
-	-	-	94	42,730	-	42,730	42,824	43,202
3,674	982	159	32,938	10,202	1,723	11,925	44,863	29,969
600	187	132	4,694	548	328	876	5,570	1,238
-	-	-	-	-	-	-	-	1,200
-	-	-	-	3,226	-	3,226	3,226	3,625
-	-	-	-	23,587	-	23,587	23,587	21,356
2,463	840	234	21,731	1,343	1,366	2,709	24,440	17,106
-	-	-	-	1,994	-	1,994	1,994	2,056
1,170	370	132	8,542	3,826	647	4,473	13,015	8,239
475	149	38	4,129	710	284	994	5,123	5,898
-	-	-	3,870	6,812	860	7,672	11,542	12,188
21,506	6,803	2,221	186,874	16,007	11,882	27,889	214,763	196,181
525	165	76	5,090	16,384	916	17,300	22,390	17,227
2,590	788	288	23,677	3,127	1,542	4,669	28,346	22,442
-			<u>-</u>	1,337	-	1,337	1,337	
\$ 252,201	\$ 109,216	\$ 113,141	\$ 2,292,885	\$ 274,699	\$ 302,781	\$ 577,480	\$ 2,870,365	\$ 2,214,716

STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2008 WITH SUMMARIZED FINANCIAL INFORMATION FOR 2007

	_	2008		2007
CASH FLOWS FROM OPERATING ACTIVITIES				
Change in net assets	\$	3,484,651	\$	810,301
Adjustments to reconcile change in net assets to net cash provided by operating activities:				
Depreciation and amortization Loss on disposal of property and equipment Unrealized gain on investment		23,587 1,337 (16,886)		21,356 1,527 -
(Increase) decrease in: Grants receivable Accounts receivable Due from related parties Prepaid expenses Security deposit Employee advances		(3,051,071) 53,617 (4,343) (14,554) (6,256)		(555,967) 18,866 - 16,750 - 1,600
Increase (decrease) in: Accounts payable and accrued liabilities Deferred income Contingency liability	_	132,544 33,500 (10,000)		(6,208) - (14,800)
Net cash provided by operating activities	_	626,126		293,425
CASH FLOWS FROM INVESTING ACTIVITIES				
Purchases of property and equipment Repayment of loan receivable Purchase of investments	_	(63,291) 1,986 (1,351,000)	_	(10,452) 23,201 -
Net cash provided (used) by investing activities	_	(1,412,305)		12,749
Net increase (decrease) in cash and cash equivalents		(786,179)		306,174
Cash and cash equivalents at beginning of year	_	1,229,492	_	923,318
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$_	443,313	\$ <u></u>	1,229,492

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND GENERAL INFORMATION

Organization -

The Center for Democracy and Technology (CDT) works to promote democratic values and Constitutional liberties in the digital age. With expertise in law, technology and policy, CDT seeks practical solutions to enhance free expression and privacy in global communications technologies. CDT is dedicated to building consensus among all parties interested in the future of the Internet and other new communications media.

Basis of presentation -

The accompanying financial statements are presented on the accrual basis of accounting, and in accordance with Statement of Financial Accounting Standards No. 117, "Financial Statements of Not-for-Profit Organizations".

The financial statements include certain prior year summarized comparative information in total but not by net asset class. Such information does not include sufficient detail to constitute a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with CDT's financial statements for the year ended December 31, 2007, from which the summarized information was derived

Net assets -

Unrestricted net assets include unrestricted revenue and contributions received without donor-imposed restrictions. These net assets are available for CDT's operations and include both internally designated and undesignated resources.

Temporarily restricted net assets include gifts of cash and other assets as restricted support if they are received with donor stipulations that limit the use of donated assets. When a donor restriction expires (when a stipulated time restriction ends or the purpose of the restriction is accomplished), temporarily restricted net assets are reclassified to unrestricted net assets and reported in the Statement of Activities and Change in Net Assets as net assets released from restrictions.

Contributions and grants -

Contributions and grants are recorded as revenue in the year notification is received from the donor. Contributions and grants are recognized as unrestricted support only to the extent of actual expenses incurred in compliance with the donor-imposed restrictions. Contributions and grants received in excess of expenses are shown as temporarily restricted net assets in the accompanying financial statements.

Property and equipment -

CDT capitalizes furniture and equipment costing more than \$1,000. Significant expenditures for property and equipment are capitalized and depreciated on the straight-line basis over the estimated useful lives of the assets, which range from three to ten years. Leasehold improvements are recorded at cost and are amortized over five years.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND GENERAL INFORMATION (Continued)

Income taxes -

CDT is exempt from Federal and state income taxes under Section 501(c)(3) of the Internal Revenue Code. Accordingly, no provision for income taxes has been made in the accompanying financial statements. CDT is not a private foundation.

Uncertain tax positions -

In June 2006, the Financial Accounting Standards Board (FASB) released FASB Interpretation No. (FIN) 48, *Accounting for Uncertainty in Income Taxes*. FIN 48 interprets the guidance in FASB Statement of Financial Accounting Standards (SFAS) No. 109, *Accounting for Income Taxes*. When FIN 48 is implemented, reporting entities utilize different recognition thresholds and measurement requirements when compared to prior technical literature. On December 30, 2008, the FASB Staff issued FASB Staff Position (FSP) FIN 48-3, *Effective Date of FASB Interpretation No. 48 for Certain Nonpublic Enterprises*. As deferred by the guidance in FSP FIN 48-3, CDT is not required to implement the provisions of FIN 48 until fiscal years beginning after December 15, 2008. As such, CDT has not implemented those provisions in the 2008 financial statements.

Since the provisions of FIN 48 have not been implemented in accounting for uncertain tax positions, CDT continues to utilize its prior policy of accounting for these positions, following the guidance in SFAS No. 5, *Accounting for Contingencies*. Disclosure is not required of a loss contingency involving an unasserted claim or assessment when there has been no manifestation by a potential claimant of an awareness of a possible claim or assessment unless it is considered probable that a claim will be asserted and there is a reasonable possibility that the outcome will be unfavorable. Using that guidance, as of December 31, 2008, CDT has no uncertain tax positions that qualify for either recognition or disclosure in the accompanying financial statements.

Accounts receivable -

Accounts receivable approximate fair value. Management considers all amounts to be fully collectible. Accordingly, an allowance for doubtful accounts has not been established.

Net asset classification -

The net assets are reported in two self-balancing groups as follows:

- **Unrestricted net assets** include unrestricted revenue and contributions received without donor-imposed restrictions. These net assets are available for the operation of CDT and include both internally designated and undesignated resources.
- Temporarily restricted net assets include revenue and contributions subject to donorimposed stipulations that will be met by the actions of CDT and/or the passage of time.
 When a restriction expires, temporarily restricted net assets are reclassified to unrestricted net assets and reported in the Statement of Activities and Change in Net Assets as net assets released from restrictions.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND GENERAL INFORMATION (Continued)

Cash and cash equivalents -

Cash and cash equivalents include cash on hand and other highly liquid instruments with maturities of less than three months.

At times during the year, CDT maintains cash balances at financial institutions in excess of the Federal Deposit Insurance Corporation (FDIC) limits. Management believes the risk in these situations to be minimal.

Investments -

Investments are recorded at their readily determinable fair value. Realized and unrealized gains and losses are included on investment income in the Statement of Activities and Change in Net Assets.

Risks and uncertainties -

CDT invests in various investment securities. Investment securities are exposed to various risks such as interest rates, market and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect the amounts reported in the accompanying financial statements.

Fair value measurements -

CDT adopted the provisions of Statement of Financial Accounting Standards (SFAS) No. 157, entitled *Fair Value Measurements*. SFAS No. 157 defines fair value, establishes a framework for measuring fair value, establishes a fair value hierarchy based on the quality of inputs (assumptions that market participants would use in pricing assets and liabilities, including assumptions about risk) used to measure fair value, and enhances disclosure requirements for fair value measurements. CDT accounts for a significant portion of its financial instruments at fair value or considers fair value in their measurement.

Use of estimates -

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Accordingly, actual results could differ from those estimates.

Functional allocation of expenses -

The costs of providing the various programs and other activities have been summarized on a functional basis in the Statement of Activities and Change in Net Assets. Accordingly, certain costs have been allocated among the programs and supporting services benefited.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

2. LEASE COMMITMENT

CDT leases office space under an operating lease which commenced on October 31, 1995. The lease provides for base rent with annual adjustments for increases in the Consumer Price Index and operating expenses. On October 29, 1999, CDT leased additional space with the agreement providing for base rent with increases based on rentable square feet. CDT shares office space with the Internet Education Foundation (IEF) and is reimbursed by IEF for a portion of rent (Note 5). This reimbursement is netted against rent and storage expense in the Statement of Functional Expenses. Effective December 1, 2005, CDT renewed its lease agreement for a ten-year period. Rent and storage expense, net of IEF's reimbursements for 2008 was \$214,763.

At December 31, 2008, the future minimum rental payments required under the leases are as follows:

Year Ended December 31,

2009 2010 2011	\$	155,300 160,226 166,449
2012 2013 Thereafter	_	171,654 176,989 370,521

\$<u>1,201,139</u>

3. RETIREMENT PLAN

CDT maintains a 403(b) retirement plan covering all employees who have completed one-year of service. CDT contributes six percent of compensation on behalf of each active participant. Retirement plan expense for the year ended December 31, 2008 was \$68,823.

4. TEMPORARILY RESTRICTED NET ASSETS

At December 31, 2008, temporarily restricted net assets were as follows:

Privacy	\$ 203,450
4th Amendment	831,053
Global Internet Policy Initiative	159,815
Administration - Plesser Fellowship	83,651
1st Amendment	20,000
Copyright	275,000
Health Privacy Project	59,972
Markle Capacity	 3,066,280

\$ 4,699,221

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

4. TEMPORARILY RESTRICTED NET ASSETS (Continued)

The following is a summary of net assets, which were released from donor-imposed and time restrictions during 2008, by the incurring of expenses which satisfied the restricted purposes specified by the donors or the passage of time.

Privacy	\$	191,060
4th Amendment		378,553
Global Internet Policy Initiative		56,250
Administration - Plesser Fellowship		48,746
1st Amendment		40,000
Copyright		175,000
Markle Capacity		444,132
Administration - Gala		92,500
Time restricted		37,500
E-Democracy		59,938
Markle Capacity	_	112,781

\$<u>1,636,460</u>

5. INTERNET EDUCATION FOUNDATION

CDT shares personnel, office space and other administrative expenses with IEF. An agreement was made between the two parties in 2002, whereby IEF reimbursed CDT for its support of IEF program and administrative activities. During 2008, CDT received payments from IEF totaling \$65,189 as reimbursement for rent and other administrative expenses.

In December 2005, CDT loaned IEF \$45,461. The loan expires on January 1, 2008 and bears interest at 5%. The loan is unsecured and requires IEF to repay CDT \$1,994 per month. As of December 31, 2008, there was no outstanding balance.

6. BOARD-DESIGNATED NET ASSETS

In 2006, CDT's Board of Directors designated \$1 million for CDT's future operations. These funds can only be drawn upon with the approval of the Board of Directors.

7. INVESTMENTS

Investments consisted of the following at December 31, 2008:

	Cost	Market <u>Value</u>
Fixed Income	\$ <u>1,351,000</u>	\$ <u>1,367,886</u>

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

7. INVESTMENTS (Continued)

Included in investment income are the following:

Interest and dividends \$ 25,560 Unrealized gain \$ 16,886

Total Investment Income \$ 42,446

8. CONTINGENT LIABILITY

One of CDT's vendors has alleged that CDT has violated a contract with the vendor. CDT negotiated with the vendor and a settlement was reached for CDT to pay \$57,140 as follows:

- \$32,340 in 2006;
- \$14,800 in 2007 and;
- \$10.000 in 2008.

There was no outstanding settlement balance at December 31, 2008.

9. FAIR VALUE MEASUREMENTS

In accordance with Statement of Financial Accounting Standards (SFAS) No. 157, CDT has categorized its financial instruments, based on the priority of the inputs to the valuation technique, into a three-level fair value hierarchy. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). If the inputs used to measure the financial instruments fall within different levels of hierarchy, the categorization is based on the lowest level input that is significant to the fair value measurement of the instrument. Investments recorded in the Statement of Financial Position are categorized based on the inputs to valuation techniques as follows:

- **Level 1.** These are investments where values are based on unadjusted quoted prices for identical assets in an active market CDT has the ability to access.
- **Level 2.** These are investments where values are based on quoted prices in markets that are not active or model inputs that are observable either directly or indirectly for substantially the full-term of the investments.
- **Level 3.** These are investments where values are based on prices or valuation techniques that require inputs that are both unobservable and significant to the overall fair value measurement. These inputs reflect assumptions of management about assumptions market participants would use in pricing the investments. These investments include non-readily marketable securities that do not have an active market.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

9. FAIR VALUE MEASUREMENTS (Continued)

Financial assets recorded in the Statement of Financial Position are categorized based on the inputs to the valuation technique as follows for the year ended December 31, 2008:

	Level 1	Level 2	Level 3	<u>Total</u>
Asset Category:				
Investments	\$ <u>1,367,886</u>	\$ <u> </u>	\$ <u> </u>	\$ <u>1,367,886</u>

10. GRANTS RECEIVABLE

As of December 31, 2008, contributors to CDT have made written promises to give totaling \$3,756,570. Grants due in more than one-year have been recorded at the present value of the estimated cash flows, using a discount rate of 3.25%.

Grants are due as follows at December 31, 2008:

GRANTS RECEIVABLE	\$ <u>3,701,552</u>
Total Less: Allowance to discount balance to present value	3,756,570 (55,018)
Less than one-year One to five years	\$ 2,501,054 <u>1,255,516</u>

11. SUBSEQUENT EVENTS

In preparing these financial statements, CDT has evaluated events and transactions for potential recognition or disclosure through March 3, 2010, the date the financial statements were issued.